NESS COUNTY, KANSAS Ness City, Kansas

Financial Statements with Independent Auditors' Report

For the Year Ended December 31, 2008

NESS COUNTY, KANSAS
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For the Year Ended December 31, 2008

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Certified Public Accountants

INDEPENDENT AUDITORS' REPORT

To the Board of County Commissioners Ness County, Kansas Ness City, KS 67560

We have audited the accompanying financial statements of **Ness County**, **Kansas**, as of and for the year ended December 31, 2008, as listed in the table of contents. These financial statements are the responsibility of **Ness County**, **Kansas'** management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the Kansas Municipal Audit Guide. Those standards and the audit guide require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described more fully in Note 1, **Ness County**, **Kansas** has prepared these financial statements using accounting practices prescribed or permitted by the State of Kansas which practices differ from accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

In our opinion, because of the effects of the matter discussed in the preceding paragraph, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of **Ness County**, **Kansas**, as of December 31, 2008, or changes in financial position for the year then ended. Further, **Ness County**, **Kansas** has not presented a management's discussion and analysis that accounting principles generally accepted in the United States has determined is necessary to supplement, although not required to be part of, the basic financial statements.

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash and unencumbered cash balances of each fund of **Ness County, Kansas**, as of December 31, 2008, their respective cash receipts and disbursements, and budgetary results for the year then ended, on the basis of accounting described in Note 1.

ADAMS, BROWN, BERAN & BALL, CHTD.

adams, Brown Burn & Ball

Certified Public Accountants

August 24, 2009

NESS COUNTY, KANSAS Summary of Cash Receipts, Expenditures and Unencumbered Cash For the Year Ended December 31, 2008

			Composition of Cash:	ဝိ			
2,063,748	330,814	1,732,934	5,336,728	5,228,962	06	\$ 1,840,610	Total Reporting Entity (Excluding Distributable Funds, State Funds, Subdivision Funds and Agency Funds)
792	1	792		3		792	Law Enforcement Trust Fund
4	1	1	43,597	43,597	•	j	Special Motor Vehicle Tax Fund
2,853		2,853	•	499	•	2,354	Prosecuting Attorney's Training Fund
							Fiduciary Fund Category Private Purpose Trust Funds
59,470	•	59,470	ı	10,000	1	49,470	Solid Waste - Post Closure Fund
73,102	2,689	70,413	200,434	209,048	ı	61,799	Solid Waste Fund
							Proprietary Fund Category
15,883	1	15,883	1,712	11,448	•	6,147	Micro Loan Fund
9,271	1	9,271	19,364	11,236	•	17,399	Register of Deeds Technology Fund
26,944	12,500	14,444	29,850	68,775	•	(24,481)	E-911 Tax Fund
11,969	•	11,969	26,365	17,709	•	20,625	911 Tax Fund
6,115	•	6,115	2,853	1,220	1	7,748	Special Alcohol Fund
58,245	•	58,245	63,080	62,959		55,366	Ambulance Service Fund
25,239	3,922	21,317	334,294	305,443		50,168	Employee Benefit Fund
47,000	34,900	12,100	34,900	•		47,000	Special Bridge Fund
42,135	1,830	40,305	104,774	115,577		29,502	Appraiser's Cost Fund
97,661	2,183	95,478	104,861	145,237	ì	55,102	Health Fund
16,592		16,592	•	10,000	•	6,592	Noxious Weed Capital Outlay Fund
123,392	26,395	766,96	545,186	581,790	•	60,393	Noxious Weed Fund
301,795	61,000	240,795	339,980	150,000	•	430,775	Special Machinery Fund
1,399	•	1,399	6,022	•	•	7,421	Special Highway Improvement Fund
123,305	72,235	51,070	1,860,839	1,808,676	06	103,143	Road and Bridge Fund
1,020,586	113,160	907,426	1,618,617	1,672,748	•	\$ 853,295	
							und Categories
Ending Cash Balance	Add Outstanding Encumbrances and Accounts Payable	Ending Unencumbered Cash Balance	Expenditures	Cash Receipts	Prior Year Cancelled Encumbrances	Beginning Unencumbered Cash Balance	Funds

The notes to the financial statements are an integral part of this statement.

1,900,000 6,641,197 7,954 8,549,151 (6,485,403)

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Certificates of Deposits Checking Accounts Cash on Hand

2,063,748

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Total Cash
Per Statement 4-1 and 4-2
Total Reporting Entity
(Excluding Agency Funds)

NESS COUNTY, KANSAS Summary of Expenditures - Actual and Budget For the Year Ended December 31, 2008

			Adjustment for	Total	Expenditures	Variance
Funds		Certified Budget	Qualifying Budget Credits	Budget for Comparison	Chargeable to Current Year	Favorable (Unfavorable)
Governmental Fund Categories	<u> </u>					
General Fund	₩	1,745,086	ı	1,745,086	1,618,617	126,469
Special Revenue Funds						
Road and Bridge Fund		1,830,379	64,495	1,894,874	1,860,839	34,035
Noxious Weed Fund		358,843	234,431	593,274	545,186	48,088
Noxious Weed Capital Outlay Fund		13,092	ı	13,092		13,092
Health Fund		174,717	1	174,717	104,861	69,856
Appraiser's Cost Fund		139,302	•	139,302	104,774	34,528
Employee Benefit Fund		318,000	1,007	319,007	334,294	(15,287)
Ambulance Service Fund		115,500	1	115,500	63,080	52,420
Special Alcohol Fund		2,689		7,689	2,853	4,836
Proprietary Fund Category						
Enterprise Fund						
Solid Waste Fund		200,801	ı	200,801	200,434	367

The notes to the financial statements are an integral part of this statement.

NESS COUNTY, KANSAS General Fund

Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2008

(With Comparative Actual Totals for the Prior Year Ended December 31, 2007)

			Current Year	
	Prior			Variance
	Year			Favorable
	Actual	Actual	Budget	(Unfavorable)
Cash Receipts				
Taxes \$	1,345,293	1,399,674	1,328,837	70,837
Federal Aid	16,714	17,788	=	17,788
Licenses and Fees	71,760	52,551	20,000	32,551
Use of Money and Property	154,685	132,060	27,100	104,960
Tax Sale Fees	-	8,262	-	8,262
Reimbursements	7,791	22,731	-	22,731
Miscellaneous	26,230	39,682	5,000	34,682
Total Cash Receipts	1,622,473	1,672,748	1,380,937	291,811
Expenditures				
County Commissioners	89,361	101,502	101,386	(116)
County Clerk	94,260	102,468	104,541	2,073
County Treasurer	106,879	109,623	106,374	(3,249)
County Attorney	57,648	57,625	64,604	6,979
Register of Deeds	49,541	56,772	55,983	(789)
Sheriff	538,310	620,050	613,712	(6,338)
Less Reimbursed Expenses	(125,000)	(129,583)	(130,000)	(417)
Courthouse General	258,055	374,191	419,570	45,379
Unified Courts	44,558	47,977	59,892	11,915
Maintenance Engineer	30,088	35,295	33,751	(1,544)
Economic Development	55,367	54,932	54,893	(39)
Emergency Preparedness	23,722	11,091	6,350	(4,741)
Election	15,124	27,016	42,400	15,384
Soil Conservation	18,000	18,000	18,000	-
Mental Health	18,000	18,000	18,000	-
Mental Retardation	16,500	17,000	17,000	-
Senior Citizens	44,706	46,776	46,776	-
Parks and Recreation	1,000	1,000	-	(1,000)
County Fair	9,000	10,000	10,000	-
Historical Society	4,000	4,000	4,000	-
Airport	40,323	31,854	31,854	-
Ness County Law Library	1,505	3,028		(3,028)
Total Expenditures Carried Forward \$	1,390,947	1,618,617	1,679,086	60,469

General Fund

				Current Year	
		Prior Year Actual	Actual	Budget	Variance Favorable (Unfavorable)
Total Expenditures Brought Forward	\$	1,390,947	1,618,617	1,679,086	60,469
Juvenile Detention Solid Waste Expenditures	_	-	-	1,000 65,000	1,000 65,000
Total Expenditures	_	1,390,947	1,618,617	1,745,086	126,469
Receipts Over (Under) Expenditures		231,526	54,131		
Unencumbered Cash, January 1	_	621,769	853,295		
Unencumbered Cash, December 31	\$ _	853,295	907,426		

NESS COUNTY, KANSAS Road and Bridge Fund

				Commont Voca	
		Prior Year Actual	Actual	Current Year Budget	Variance Favorable (Unfavorable)
Cash Receipts	-				
Taxes	\$	1,342,463	1,268,823	1,317,587	(48,764)
Intergovernmental		340,312	330,102	332,031	(1,929)
FEMA Reimbursements		-	120,005	150,000	(29,995)
Reimbursements - Bridge Damage		3,410	64,495	-	64,495
Miscellaneous	-	21,347	25,251	5,000	20,251
Total Cash Receipts	_	1,707,532	1,808,676	1,804,618	4,058
Expenditures					
Personal Services		835,702	895,456	937,129	41,673
Contractual Services		558,195	670,804	503,600	(167,204)
Commodities		43,513	43,387	56,650	13,263
Capital Outlay		50,631	101,192	143,000	41,808
Transfers Out		190,000	150,000	190,000	40,000
(a) Budget Credit	-	-		64,495	64,495
Total Expenditures	_	1,678,041	1,860,839	1,894,874	34,035
Receipts Over (Under) Expenditures		29,491	(52,163)		
Unencumbered Cash, January 1		73,652	103,143		
Prior Year Cancelled Encumbrances	_	_	90		
Unencumbered Cash, December 31	\$ _	103,143	51,070		
(a) Budget Credit Excess Reimbursements Over Amount Budgeted		\$	\$ <u>64,495</u>		

NESS COUNTY, KANSAS Special Highway Improvement Fund

	Prior Year Actual	Current Year Actual
Expenditures Contractual Services	\$ 378	6,022
Unencumbered Cash, January 1	7,799	7,421
Unencumbered Cash, December 31	\$ 7,421	1,399

NESS COUNTY, KANSAS Special Machinery Fund

		Prior Year Actual	Current Year Actual
Cash Receipts			
Transfers In	\$	190,000	150,000
Expenditures Capital Outlay	_	307,196	339,980
Receipts Over (Under) Expenditures		(117,196)	(189,980)
Unencumbered Cash, January 1	_	547,971	430,775
Unencumbered Cash, December 31	\$_	430,775	240,795

NESS COUNTY, KANSAS Noxious Weed Fund

				Current Year	
	Prior Year Actual		Actual	Budget	Variance Favorable (Unfavorable)
Cash Receipts		•			
Taxes	\$ 166,841		174,808	181,079	(6,271)
Chemical Sales and Treatment	365,249		386,781	164,500	222,281
State Aid	10,989		12,150	-	12,150
Miscellaneous	89		8,051		8,051
Total Cash Receipts	543,168		581,790	345,579	236,211
Expenditures					
Personal Services	49,840		48,455	76,783	28,328
Contractual Services	12,047		10,488	12,590	2,102
Commodities	435,081		476,243	266,470	(209,773)
Capital Outlay	8,500		-	-	-
Transfers Out	6,000		10,000	3,000	(7,000)
(a) Budget Credit				234,431	234,431
Total Expenditures	511,468	-	545,186	593,274	48,088
Receipts Over (Under) Expenditures	31,700		36,604		
Unencumbered Cash, January 1	28,693		60,393		
Unencumbered Cash, December 31	\$ 60,393		96,997		
(a) Budget Credit Excess Chemical Sales Over Amount Budgeted Excess State Aid Over Amount Budgeted		\$	222,281		
Total Budget Credit		\$	234,431		

NESS COUNTY, KANSAS Noxious Weed Capital Outlay Fund

				Current Year	
		Prior Year Actual	Actual	Budget	Variance Favorable (Unfavorable)
Cash Receipts	•				
Transfers In	\$	6,000	10,000	3,000	7,000
Expenditures Capital Outlay	_	9,500	· <u>-</u>	13,092	13,092
Receipts Over (Under) Expenditures		(3,500)	10,000		
Unencumbered Cash, January 1	_	10,092	6,592		
Unencumbered Cash, December 31	\$_	6,592	16,592		

NESS COUNTY, KANSAS Health Fund

Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2008

(With Comparative Actual Totals for the Prior Year Ended December 31, 2007)

			Current Year	
	Prior Year			Variance Favorable
	Actual	Actual	Budget	(Unfavorable)
Cash Receipts				
Taxes	\$ 110,619	124,071	128,384	(4,313)
Intergovernmental	9,663	17,277	6,750	10,527
Collections	10,941	3,889	-	3,889
Transfers In	184_			
Total Cash Receipts	131,407	145,237	135,134	10,103
Expenditures				
Personal Services	116,096	71,046	149,267	78,221
Contractual Services	11,734	24,343	12,500	(11,843)
Commodities	11,132	8,085	11,450	3,365
Capital Outlay	10,084	1,387	1,500	113
Transfers Out	2,682			
Total Expenditures	151,728	104,861	174,717	69,856
Receipts Over (Under) Expenditures	(20,321)	40,376		
Unencumbered Cash, January 1	75,423	55,102		
Unencumbered Cash, December 31	\$ 55,102	95,478		

NESS COUNTY, KANSAS Pan Flu Fund

		Prior Year Actual	Current Year Actual
Cash Receipts	¢	4 EG1	
Pan Flu Grant	\$_	4,561	
Expenditures			
Personal Services		2,963	-
Commodities		188	-
Capital Outlay		1,226	-
Transfers Out		184	
Total Expenditures	_	4,561	
Receipts Over (Under) Expenditures		-	-
Unencumbered Cash, January 1		-	
Unencumbered Cash, December 31	\$ _	_	-

NESS COUNTY, KANSAS Appraiser's Cost Fund

				Current Year	
		Prior			Variance
		Year			Favorable
	_	Actual	Actual	Budget	(Unfavorable)
Cash Receipts	-	_			
Taxes	\$	106,427	114,228	118,820	(4,592)
Miscellaneous	-	2,269	1,349		1,349
Total Cash Receipts	-	108,696	115,577	118,820	(3,243)
Expenditures					
Personal Services		65,500	46,886	92,002	45,116
Contractual Services		23,533	51,165	8,350	(42,815)
Commodities		2,614	4,868	3,700	(1,168)
Capital Outlay	-		1,855	35,250	33,395
Total Expenditures	-	91,647	104,774	139,302	34,528
Receipts Over (Under) Expenditures		17,049	10,803		
Unencumbered Cash, January 1	-	12,453	29,502		
Unencumbered Cash, December 31	\$	29,502	40,305		

NESS COUNTY, KANSAS Special Bridge Fund

	_	Prior Year Actual	Current Year Actual
Cash Receipts			
Transfers In	\$	-	-
Expenditures Capital Outlay	-		34,900
Receipts Over (Under) Expenditures		-	(34,900)
Unencumbered Cash, January 1		47,000	47,000
Unencumbered Cash, December 31	\$_	47,000	12,100

NESS COUNTY, KANSAS Employee Benefit Fund

				Current Year	
		Prior			Variance
		Year		.	Favorable
		Actual	<u> Actual</u>	Budget	(Unfavorable)
Cash Receipts					
Taxes	\$	295,707	304,436	317,332	(12,896)
Refunds		2,145	1,007	-	1,007
Total Cash Receipts		297,852	305,443	317,332	(11,889)
Expenditures				440.000	0.400
Social Security		105,541	110,820	119,000	8,180
Employee Retirement		88,992	107,201	94,000	(13,201)
Workmen's Compensation Insurance		62,825	111,744	95,000	(16,744)
Unemployment Insurance		6,146	4,529	10,000	5,471
(a) Budget Credit		-		1,007	1,007
Total Expenditures		263,504	334,294	319,007	(15,287)
Receipts Over (Under) Expenditures		34,348	(28,851)		
Unencumbered Cash, January 1	_	15,820	50,168		
Unencumbered Cash, December 31	\$ _	50,168	21,317		
(a) Budget Credit Excess Refunds Over Amount Budgeted		\$	1,007		

NESS COUNTY, KANSAS Ambulance Service Fund

			Current Year			
		Prior Year Actual	Actual	Budget	Variance Favorable (Unfavorable)	
Cash Receipts Taxes	\$ _	91,905	65,959	69,079	(3,120)	
Expenditures						
Contractual Services		38,669	50,731	52,000	1,269	
Commodities		1,327	1,182	3,500	2,318	
Capital Outlay		10,125	11,167	60,000	48,833	
Total Expenditures	_	50,121	63,080	115,500	52,420	
Receipts Over (Under) Expenditures		41,784	2,879			
Unencumbered Cash, January 1	_	13,582	55,366			
Unencumbered Cash, December 31	\$ _	55,366	58,245			

NESS COUNTY, KANSAS Special Alcohol Fund

			Current Year			
		Prior Year Actual	Actual	Budget	Variance Favorable (Unfavorable)	
Cash Receipts	_					
Intergovernmental	\$	1,667	1,220	872	348	
Expenditures						
Contractual Services	_	600	2,853	7,689	4,836	
Receipts Over (Under) Expenditures		1,067	(1,633)			
Unencumbered Cash, January 1	_	6,681	7,748			
Unencumbered Cash, December 31	\$	7,748	6,115			

NESS COUNTY, KANSAS Bio-Terrorism Fund

Statement of Cash Receipts and Expenditures - Actual For the Year Ended December 31, 2008

(With Comparative Actual Totals for the Prior Year Ended December 31, 2007)

		Prior Year Actual	Current Year Actual
Cash Receipts Federal Grant Transfers In	\$	10,135 2,682	
Total Cash Receipts		12,817	
Expenditures Personal Services Contractual Services Commodities Capital Outlay	_	6,071 4,298 1,426 1,306	- - - -
Total Expenditures		13,101	
Receipts Over (Under) Expenditures		(284)	-
Unencumbered Cash, January 1	_	284	
Unencumbered Cash, December 31	\$_		

NESS COUNTY, KANSAS 911 Tax Fund

		Prior Year Actual	Current Year Actual
Cash Receipts Collections	\$_	18,045	17,709
Expenditures Contractual Services Capital Outlay	_	13,178 22,650	25,225 1,140
Total Expenditures	_	35,828	26,365
Receipts Over (Under) Expenditures		(17,783)	(8,656)
Unencumbered Cash, January 1	_	38,408	20,625
Unencumbered Cash, December 31	\$ _	20,625	11,969

NESS COUNTY, KANSAS E-911 Tax Fund

	_	Prior Year Actual	Current Year Actual
Cash Receipts Grants Callections	\$	143,517 7,095	66,211 2,564
Collections Total Cash Receipts	-	150,612	68,775
Expenditures Local E-911	_	191,913	29,850
Receipts Over (Under) Expenditures		(41,301)	38,925
Unencumbered Cash, January 1		16,820	(24,481)
Unencumbered Cash, December 31	\$ _	(24,481)	14,444

NESS COUNTY, KANSAS Register of Deeds Technology Fund

		Prior Year Actual	Current Year Actual
Cash Receipts Collections	\$	11,820	11,236
Expenditures Capital Outlay	_	15,183	19,364
Receipts Over (Under) Expenditures		(3,363)	(8,128)
Unencumbered Cash, January 1	_	20,762	17,399
Unencumbered Cash, December 31	\$ _	17,399	9,271

NESS COUNTY, KANSAS Micro Loan Fund

Statement of Cash Receipts and Expenditures - Actual For the Year Ended December 31, 2008

(With Comparative Actual Totals for the Prior Year Ended December 31, 2007)

	_	Prior Year Actual	Current Year Actual
Cash Receipts State Grants Micro Loan Repayments Matching Funds	\$	41,200 4,522 2,000	2,237 9,211
Total Cash Receipts	-	47,722	11,448
Expenditures Contractual Services Loans Granted	_	2,009 43,220	1,712
Total Expenditures	_	45,229	1,712
Receipts Over (Under) Expenditures		2,493	9,736
Unencumbered Cash, January 1	_	3,654	6,147
Unencumbered Cash, December 31	\$ _	6,147	15,883

NESS COUNTY, KANSAS Solid Waste Fund

			Current Year			
		Prior Year Actual	Actual	Budget	Variance Favorable (Unfavorable)	
Cash Receipts						
Disposal Fees	\$	210,647	209,010	200,000	9,010	
Intergovernmental	_	17,537	38		38	
Total Cash Receipts	-	228,184	209,048	200,000	9,048	
Expenditures						
Personal Services		35,178	39,212	35,978	(3,234)	
Contractual Services		116,879	124,093	83,423	(40,670)	
Commodities		10,384	27,129	20,400	(6,729)	
Capital Outlay		13,745	-	51,000	51,000	
Transfers Out	_		10,000	10,000		
Total Expenditures	_	176,186	200,434	200,801	367	
Receipts Over (Under) Expenditures		51,998	8,614			
Unencumbered Cash, January 1		9,801	61,799			
Unencumbered Cash, December 31	\$ _	61,799	70,413			

NESS COUNTY, KANSAS Solid Waste - Post Closure Fund

		Current Year		
	Prior Year Actual	Actual	Budget	Variance Favorable (Unfavorable)
Cash Receipts Transfers In	\$ -	10,000	10,000	_
Receipts Over (Under) Expenditures	-	10,000		
Unencumbered Cash, January 1	49,470	49,470		
Unencumbered Cash, December 31	\$ 49,470	59,470		

NESS COUNTY, KANSAS Prosecuting Attorney's Training Fund

	_	Prior Year Actual	Current Year Actual
Cash Receipts Collections	\$	433	499
Expenditures Commodities	_	90	
Receipts Over (Under) Expenditures		343	499
Unencumbered Cash, January 1	_	2,011	2,354
Unencumbered Cash, December 31	\$ _	2,354	2,853

NESS COUNTY, KANSAS Special Motor Vehicle Tax Fund

	-	Prior Year Actual	Current Year Actual
Cash Receipts Collections	\$	42,879	43,597
Expenditures Commodities	-	42,879	43,597
Receipts Over (Under) Expenditures		-	-
Unencumbered Cash, January 1	-		
Unencumbered Cash, December 31	\$ <u></u>	<u>-</u>	-

NESS COUNTY, KANSAS Law Enforcement Trust Fund

	Prior Year Actual	Current Year Actual
Cash Receipts Collections	\$ -	-
Unencumbered Cash, January 1	792	792
Unencumbered Cash, December 31	\$ 792	792

Distributable Funds, State Funds, and Subdivision Funds

Summary of Cash Receipts and Cash Disbursements For the Year Ended December 31, 2008

Fund	 Beginning Cash Balance	Cash Receipts	Cash Disbursements	Ending Cash Balance
Distributable Funds - Severance Tax Advance Tax Current Tax Delinquent Property Taxes Motor Vehicle Tax	\$ 5,366,840 23,019 57,143	256,598 525 8,730,232 78,399 552,951	256,598 525 7,716,244 96,204 555,828	6,380,828 5,214 54,266
Total Distributable Funds	\$ 5,447,002	9,618,705	8,625,399	6,440,308
State Funds - State General State Institutional Building State Educational Building	\$ - - -	28 32,018 64,036	28 32,018 64,036	-
Total State Funds	\$ -	96,082	96,082	-
Subdivision Funds - Cities Townships School Districts Hospitals Other Special Districts	\$ - - - -	556,936 128,711 2,363,625 1,478,048 402,608	556,936 128,711 2,363,625 1,478,048 402,608	- - - -
Total Subdivision Funds	\$ -	4,929,928	4,929,928	

NESS COUNTY, KANSAS Agency Funds

Summary of Cash Receipts and Cash Disbursements For the Year Ended December 31, 2008

Fund		Beginning Cash Balance	Cash Receipts	Cash Disbursements	Ending Cash Balance
Sales Tax Driver's Licenses Fish and Game Licenses Heritage Trust Fund Unclaimed Legacy Fund Concealed Carried Handgun Fund Sex Offender Registry Fund Stray Livestock Fund Sheriff Register of Deeds County Clerk	\$	5,528 - 74 13,192 600 160 1,080 284 - 6,002	516,744 4,298 13,823 658 - 400 240 - 48,966 41,320 13,478 282,303	516,491 4,298 13,823 613 - - 1,080 48,981 41,320 13,279 264,170	5,781 - - 119 13,192 1,000 400 - 269 - 199 24,135
Clerk of District Court Total	- \$ _	26,920	922,230	904,055	45,095

Notes to Financial Statements December 31, 2008

1. Summary of Significant Accounting Policies

The County has established a uniform system of accounting maintained to reflect compliance with the applicable laws of the State of Kansas. The accompanying financial statements are presented to conform to the statutory basis and budget laws of the State of Kansas, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The following is a summary of such significant policies:

A. Financial Reporting Entity

Ness County, Kansas, is a municipal corporation governed by an elected three-member commission. The County receives funding from local, state, and federal government sources and must comply with the requirements of these funding sources. These financial statements present the financial position of **Ness County, Kansas**. The financial statements of the County consist of all funds of the County and governmental entities that are considered to be controlled by or dependent on the County. Control or dependence is determined on the basis of budget adoption, taxing authority, funding, and appointment of the respective governing board. The County has no entities that are controlled or dependent on the County.

B. Basis of Presentation - Fund Accounting

The accounts of the County are organized and operated on the basis of funds. In governmental accounting, a fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds are maintained consistent with legal and managerial requirements.

The following categories of funds comprise the financial activities of **Ness County**, **Kansas** for the year of 2008.

Governmental Fund Categories

<u>General Fund</u> – reports as the primary fund of the County. This fund is used to account for all financial resources not reported in other funds.

<u>Special Revenue Funds</u> - to account for the proceeds of specific revenue sources (other than special assessments to major capital projects) that are restricted by law or administrative action to expenditure for specified purposes.

Proprietary Fund Category

<u>Enterprise Funds</u> – to account for operations that are financed and operated in a manner similar to private business enterprises where the stated intent is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges, or where periodic determination of revenues earned, expenses incurred, and/or net income is deemed appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

Fiduciary Fund Categories

<u>Agency Funds</u> - to account for fiduciary assets held by the County in a custodial capacity as an agent on behalf of others.

Notes to Financial Statements December 31, 2008

B. Basis of Presentation - Fund Accounting (cont.)

Private Purpose Trust Funds - to account for assets held by a governmental unit as trustee or agent for others. The principal and income of these funds may be expended in the course of the fund's designated operations.

C. Statutory Basis of Accounting

The statutory basis of accounting, as used in the preparation of these statutory basis financial statements, is designed to demonstrate compliance with the statutory basis and budget laws of the State of Kansas. Cash receipts are recognized when the cash balance of a fund is increased. Expenditures include disbursements, accounts payable and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods and services, and are usually evidenced by a purchase order or written contract. For an interfund transaction a cash receipt is recorded in the fund receiving cash from another fund and an expenditure would be charged in the fund from which the transfer is made.

The County has approved a resolution that is in compliance with K.S.A. 75-1120 a(c), waiving the requirement for application of generally accepted accounting principles and allowing the County to use the statutory basis of accounting.

D. Departure from Generally Accepted Accounting Principles in the United States of America

The basis of accounting described above results in a financial statement presentation, which shows cash receipts, cash disbursements, cash and unencumbered cash balances, and expenditures compared to budget. Balance sheets that would have shown noncash assets such as receivables, inventories and prepaid expenses, liabilities such as deferred revenue and matured principal and interest payable, and reservations of the fund balance are not presented. Under accounting principles generally accepted in the United States of America, encumbrances are only recognized as a reservation of fund balance; encumbrances outstanding at year end do not constitute expenditures or liabilities. Consequently, the expenditures as reported do not present the cost of goods and services received during the year in accordance with generally accepted accounting principles. Capital assets that account for the land, buildings, and equipment owned by the County are not presented in the financial statements. Also, long-term debt such as general obligation bonds, capital leases, temporary notes, and compensated absences are not presented in the financial statements.

E. Accounting for Capital Assets and Depreciation

The County does not maintain a record of capital assets used in performance of general government operations and the proprietary funds as required by generally accepted accounting principles.

F. Budgetary Information

Kansas Statutes require that an annual operating budget be legally adopted for the general fund, special revenue funds (unless specifically exempted by statute), debt service funds, and enterprise funds. The statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- 1. Preparation of the budget for the succeeding calendar year on or before August 1st.
- 2. Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.

Notes to Financial Statements December 31, 2008

F. Budgetary Information (continued)

- 3. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
- 4. Adoption of the final budget on or before August 25th.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the statutory basis of accounting, in which revenues are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budget expenditure authority lapses at year-end.

A legal operating budget is not required for capital project funds, fiduciary funds, and the following special revenue funds:

Special Highway Improvement Fund, Special Machinery Fund, Pan Flu Fund, Special Bridge Fund, Bioterrorism Fund, 911 Tax Fund, E-911 Tax Fund, Register of Deeds Technology Fund, and Micro Loan Fund

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

G. Encumbrances

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting - under which purchase orders, contracts, and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation - is utilized in the governmental funds.

H. Deposits and Investments

The County follows the practice of pooling cash and investments of all funds. Each fund's portion of total cash and investments is summarized by fund type in the summary of cash receipts, cash disbursements and unencumbered cash.

As of December 31, 2008, the County had no investments.

Notes to Financial Statements
December 31, 2008

H. Deposits and Investments (continued)

K.S.A. 9-1401 establishes the depositories which may be used by the County. The statute requires banks eligible to hold the County's funds have a main or branch bank in the county in which the County is located or in the adjoining county if such institution has been designated as an official depository and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The County has an investment policy in place that will further limit interest rate risk.

K.S.A. 12-1675 limits the County's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The County has an investment policy that will further limit its investment choices.

Concentration of credit risk. State statutes place no limit on the amount the County may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405. The County has no investments.

Custodial credit risk – deposits. Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. State statutes require the County's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. The County did not use "peak periods" during 2008. Not all deposits were legally secured at December 31, 2008.

At December 31, 2008, the County's carrying amount of deposits was \$8,549,151 and the bank balance was \$8,709,994. The bank balance was held by three banks resulting in a concentration of credit risk. Of the bank balance, \$787,696 was covered by federal depository insurance; \$7,155,032 was collateralized with securities held by the pledging financial institutions' agents in the County's name and \$767,266 was unsecured at December 31, 2008.

I. Property Tax Calendar

Property taxes are collected by the County Treasurer. Taxes levied annually on November 1st are due one-half by December 20th and one-half by May 10th. Major property tax payments are received from January through July and are recognized as revenue in the year received. Delinquent tax payments are recognized as revenue in the year received.

J. Inventories and Prepaid Expenses

Inventories and prepaid expenses which benefit future periods, are recorded as expenditures during the year of purchase as required by state statutes.

K. Compensated Absences

The County's policy regarding vacation is that an employee shall be eligible for vacation upon the completion of six months employment. The number of days of vacation earned is based upon the length of service with the County, using the tables and schedules in the personnel manual. Unused vacation will be forfeited as of December 31 except in extraordinary circumstances approved by the department head. Employees entitled to more than 11 days of vacation time per year are not required to take the additional time prior to December 31. If not taken, the employee is to be paid on the final payroll of the year at a rate equivalent to the daily rate of pay for the vacation days not used.

Notes to Financial Statements December 31, 2008

K. Compensated Absences (continued)

Employees of **Ness County, Kansas** earn one day of sick leave per month of employment. An employee may use two days of sick leave each year as personal leave days. If these days are not used they will continue to be included in the accumulating sick leave up to the 60 day maximum. An employee can accumulate 60 days of sick leave which is paid upon normal retirement or permanent disability at the regular rate of pay. The accrued potential sick leave at December 31, 2008 was \$104,543.

L. Restricted Assets

These assets consist of cash restricted for Agency Funds.

M. Defined Benefit Pension Plan

Plan Description – The County contributes to the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et seq. KPERS provides retirement benefits, life insurance, disability income benefits, and death benefits. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to KPERS (611 S. Kansas; Topeka, KS 66603) or by calling 1-888-275-5737.

Funding Policy – K.S.A. 74-4919 establishes the KPERS member-employee contribution rate at 4% of covered salary. The employer collects and remits member-employee contributions according to the provisions of section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rate be determined annually based on the results of an annual actuarial valuation. KPERS is funded on an actuarial reserve basis. State law sets a limitation on annual increases in the contribution rates for KPERS employers. The employer rate established by statute for calendar year 2008 is 5.93%. The employer contributions to KPERS for the years ending December 31, 2008, 2007, and 2006 were \$107,201, \$88,992, and \$77,265, respectively, equal to the statutory required contributions for each year.

N. Reimbursements

The County records reimbursable expenditures (or expenses) in the fund that makes the disbursement and records reimbursement as revenue to the fund.

O. Deferred Compensation Plan

The County sponsors a deferred compensation under the Internal Revenue Code Section 457(b). Permanent and part-time employees are eligible to participate under the plan. The employee is responsible for the amount of deferred compensation to be contributed. The County is not responsible to make any contributions.

P. Other Post Employment Benefits

As provided by K.S.A. 12-5040, the County allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the County is subsidizing the retirees because each participant is charged a level of premium regardless of age. However, the cost of this subsidy has not been quantified in these financial statements.

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the County makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the County for this coverage. The premium is paid in full by the insured. There is no cost to the government under this program

Notes to Financial Statements
December 31, 2008

2. Landfill Closure and Postclosure Costs

State and federal laws and regulations require that **Ness County**, **Kansas** place a final cover on its landfill when closed and perform certain maintenance and monitoring functions at the landfill site for thirty (30) years after closure. The current year expenditures relating to the operation of the landfill are provided in the Solid Waste Fund in the financial statements. The County is not incurring a liability based on the future closure and postclosure care costs that will be incurred near or after the date the landfill no longer accepts waste.

The estimate of closure and postclosure care liability at year end would be \$1,050,915. This liability is based on the use of 72.40% of the estimated cost of closure and postclosure care of \$1,451,540 as the remaining estimated capacity of the landfill is filled. These amounts are based on what it would cost to perform all closure and postclosure care in 2008. The County expects the landfill to continue to operate indefinitely. Actual costs may be higher due to inflation, changes in technology or in regulations. The County has restricted assets for payment of closure and postclosure care cost.

The County is meeting the financial assurance requirements through the Local Government Financial Test. This test involves four components: financial, public notice, recordkeeping and reporting, and calculation of costs to be assured. The County has satisfied all four requirements.

3. Transfers and Payments

Transfers and payments within the reporting entity are substantially for the purpose of subsidizing operating functions, funding capital projects, and asset acquisitions or maintaining debt service on a routine basis as authorized by Kansas Statutes. The County's operating transfers and statutory authority for December 31, 2008 were as follows:

,		K.S.A.	2008
From	То	_ Authorization_	Amount
Road and Bridge	Special Machinery	68-141g	150,000
Noxious Weed	Noxious Weed Capital Outlay	2-1318q	10,000
Solid Waste	Solid Waste Postclosure	65-204	10,000

4. Use of Estimates in the Preparation of Financial Statements

The preparation of financial statements on a prescribed basis of accounting that demonstrates compliance with the statutory basis and budget of the State of Kansas requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

5. Risk Management Claims and Judgments

The County is exposed to various risks of loss related to torts; thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County has been able to obtain errors and omissions insurance at a cost it considered to be economically justifiable.

The County carries commercial insurance for other risk of loss, including property, general liability, inland marine, automobile, workmen's compensation, linebacker coverage, boiler, employee dishonesty, and theft. The County also carries additional commercial insurance for ambulance, EMT, and professional nurses' liability. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

The County carries comprehensive collision insurance on selective items. The County has elected not to provide a reserve for this risk on those items that do not have comprehensive collision insurance.

Notes to Financial Statements December 31, 2008

6. <u>Litigation</u>

The County is party to various legal proceedings, such as foreclosure actions and tax appeals, which normally occur in governmental operations. The legal proceedings are not likely to have a material adverse impact on the funds of the County.

7. Comparative Data

Comparative total data for the prior year has been presented in Statement 3 in the accompanying financial statements in order to provide an understanding of changes in the County's cash and unencumbered cash balances. However, complete comparative data (i.e., presentation of prior year totals in Statement 1) has not been presented since their inclusion would make certain statements unduly complex and difficult to read.

8. Grants and Shared Revenues

The County participates in numerous state and federal grant programs, which are governed by various rules and regulations for the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the County has not complied with the rules and regulations governing the grants, refunds of any money received may be required. In the opinion of the County, any liability for reimbursement, which may arise as the result of the audits, is not believed to be material.

9. Compliance with Kansas Statutes

The County had unsecured funds in the following banks at December 31, 2008 which is in violation of K.S.A. 9-1402.

First State Bank - Ness City \$767,266

The County has checks outstanding for more than two years which is in violation of K.S.A. 10-816.

Expenditures exceeded the adopted budget in the following fund which is in violation of K.S.A. 79-2935.

Employee Benefit Fund \$15,287

The Clerk of the District Court and Sheriffs departments did not complete an inventory listing for 2008 which is in violation of K.S.A. 19-2687.

10. Micro Loan Fund

The County was awarded a CDBG Micro Loan grant in the amount of \$100,000. As of December 31, 2008, the County has loaned out \$40,000. Repayment of the loans are structured to be paid back as follows:

Loan Number 501 502	Loan Amount \$ 25,000 \$ 15,000	Issue Date 03-29-07 03-29-07	Monthly Payment \$ 376 \$ 400	Interest Rate 6.00% 6.00%	Maturity 08-01-14 06-01-12
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Notes to Financial Statements December 31, 2008

11. Long-Term Debt

The County has the following type of Long-Term Debt:

Lease Obligations

The County has entered into lease agreements with an option to purchase at the expiration of the lease terms. The leases contain a fiscal funding clause.

Changes in long-term liabilities for the County at December 31, 2008 and current maturities of long-term debt and interest for the next five years and in five year increments through maturity are included on the next two pages.

NESS COUNTY, KANSAS

Note 11 - Schedule of Changes in Long-Term Debt
For the Year Ended December 31, 2008

Balance End of Interest Year Paid	104,543	1,050,915	143,775 11,944 131,886 10,333 11,646 1,045 51,188 5,151 108,791
Net E Change	(25,263)	13,064	(140,199) (60,873) (11,270) (48,845) 108,791 (152,396)
Reductions/ Payments	1	•	(140,199) (60,873) (11,270) (48,845) (261,187)
Additions	1	•	108,791
Balance Beginning of Year	129,806	1,037,851	283,974 192,759 22,916 100,033 599,682
Date of Final Maturity	N/A	N/A	04/18/09 08/21/10 04/02/09 08/27/09 10/20/10
Amount of Issue	A/N	A/S	545,953 251,382 22,917 100,033 108,791 1,029,076
Date of Issue	8 ∀/N	N/A	04/18/05 08/21/06 04/02/07 08/27/07 10/20/08
Interest Rates	N/A	N/A	4.49% 5.19% 4.84% 5.25% 4.72%
enssi	Amount to be Provided for Compensated Absences	Landfill Closure and Post Closure Care	Capital Leases (5) Motor Graders Air Conditioning and Heating System Sheriff's Vehicle Landfill Compactor (2) 2009 Peterbilt Trucks Total Capital Leases Total Long-Term Debt

NESS COUNTY, KANSAS

Note 11 - Schedule of Maturity of Long-Term Debt
For the Year Ended December 31, 2008

\$ 143,775 GF,533 FF,533 FF,533 FF,533 FF,533 FF,533 FF,533 FF,647			\ 7e9\			
ting and Heating System ing and angle System ing ang				2010	2011	Total
siders \$ 143,775 143,775 - 1						
aders by stem	Leases	•	143 775	1	t	143,775
ang and Heating System 11,646 51,188 actor 12,180 123,180 123,180 123,180 123,180 123,180 123,180 123,180 123,180 123,180 123,180 123,180 123,180 123,180 123,831 123,831 123,831 123,831 123,831 123,831 123,180 12	Aotor Graders	*	143,770	67 533	•	131,886
ole 51,188 11 sactor roll Trucks	Sonditioning and Heating System		04,333	-	•	11,646
actor 55,44 55,647 - 1 rbilt Trucks 8,367 - 4 aders 8,367 - 4 aders 8,367 - - 4 ing and Heating System 6,853 3,673 - - 4 cicle - - - - - - - 4 pactor 5,133 2,629 -	riff's Vehicle		11,040	•	1	51,188
aders ing and Heating System	dfill Compactor		51,188	- EE 6.47	ı	108,791
aders ing and Heating System 669 2,809 2,629 5133 erbilt Trucks 5,133 8,317 6,332 5.629 5.629 5.629 5.629 5.629 5.629 5.629 5.133 5.673 6,302 5.629 5.	2009 Peterbilt Trucks		53,144	740,00		
8,367			324 106	123,180	•	447,286
aders 8,367 -	tal Principal		2016-20			
8,367						
8,367	Sassa		!		1	8.367
6,853 3,673			8,367	•	ŀ	
23,831 6,302 - 2,629 - 2,629 - 2,347,936 129,482 - 6,302 - 2,629 - 2,6	Motor Graders		6.853	3,673	i	10,526
2,809 2,809 5,133 23,831 6,302 	Conditioning and Heating System		099			699
t Trucks 2,809 2,629	eriff's Vehicle		600		1	2.809
rucks 5,133 2,629			2,809	•	•	
23,831 6,302 4 347,936 129,482 4	odfill Compactor		5,133	2,629		7,762
23,831 6,302 4	2009 Peterbilt Trucks					
347,936 129,482			23,831	6,302		30,133
\$ 347,936 129,482	tal Interest					
		49	347,936	129,482	•	477,419